OMNIBUS TRADE BILL/Worst Forms of Child Labor

SUBJECT: African Growth and Opportunity Act . . . H.R. 434. Harkin/Helms amendment No. 2495 to the Roth/Moynihan substitute amendment No. 2325.

ACTION: AMENDMENT AGREED TO, 96-0

SYNOPSIS: As introduced, H.R. 434, the African Growth and Opportunity Act, will expand trade with the 48 Sub-Saharan African (SSA) nations by making qualifying SSA nations eligible for enhanced benefits under the Generalized System of Preferences (GSP) program, by giving qualifying SSA nations duty-free and quota-free access to the United States for certain apparel products, by creating a Trade and Economic Cooperation Forum between the United States and SSA countries, and by directing the President to begin plans for implementing a United States-SSA free trade area.

The Roth/Moynihan substitute amendment would enact the Trade and Development Act. The substitute: would include provisions similar to the House provisions to expand trade with SSA countries; would reauthorize the expired GSP program, which grants the President the authority to provide duty-free treatment to imports of eligible articles from designated countries; would reauthorize the expired Trade Adjustment Assistance (TAA) programs, which provide assistance to workers adversely affected by import competition; and would enact the United States-Caribbean Basin Trade Enhancement Act, which would expand the Caribbean Basin Initiative (CBI) by providing additional tariff preferences on a number of products not previously covered.

The Harkin/Helms amendment would deny benefits under this Act from going to any country that failed to meet and effectively enforce the standards regarding child labor established by the International Labor Organization Convention (No. 182) for the Elimination of the Worst Forms of Child Labor. The President would be required to report annually on the enforcement of, and the compliance with, those standards.

Those favoring the amendment contended:

Convention 182, for the Elimination of the Worst Forms of Child Labor, was adopted in June of this year. The Administration

| (See other side) | | | | | | | |
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| YEAS (96) | | | | NAYS (0) | | NOT VOTING (3) | |
| Republican (53 or 100%) | | Den | Democrats | | Democrats (0 or 0%) | Republicans Democrats | |
| | | (43 or 100%) | | (0 or 0%) | | (1) | (2) |
| Abraham Allard Ashcroft Bennett Bond Brownback Bunning Burns Campbell Cochran Collins Coverdell Craig Crapo DeWine Domenici Enzi Fitzgerald Frist Gorton Gramm Grams Grassley Gregg Hagel Hatch Helms | Hutchinson Hutchison Inhofe Jeffords Kyl Lott Lugar Mack McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Voinovich Warner | Akaka Baucus Bayh Biden Bingaman Boxer Breaux Bryan Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Edwards Feingold Feinstein Graham Harkin Hollings Johnson | Kerrey Kerry Kohl Landrieu Lautenberg Leahy Levin Lieberman Lincoln Mikulski Moynihan Murray Reed Reid Robb Rockefeller Sarbanes Schumer Torricelli Wellstone Wyden | | | McCain- ² | Inouye- ² Kennedy- ² HON OF ABSENCE Susiness ly Absent succed Yea need Nay Yea |

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finished its legal reviews of the convention and submitted it to the Senate for ratification on August 5. Senator Helms has moved the treaty through the Foreign Relations Committee in record time, and it is now ready for consideration by the full Senate. So far, there are 160 signatories to the convention, but only one country, Seychelles, has ratified it. We hope the Senate will ratify it shortly and will successfully prevail on other countries to approve it as well. Unfortunately, we are not certain of how easy it will be to get every country to ratify and follow it. It may well be the work of a generation to finally eliminate the horrible forms of child labor addressed by this convention, which include prostitution, drug trafficking, slavery, and hazardous, life-threatening labor. Such labor constitutes child abuse and crimes against humanity. By approving this amendment, we will take the first step in pressuring all nations into joining the United States in stopping these abuses, which are all too common in many parts of the world. We urge our colleagues to join us in approving this amendment.

No arguments were expressed in opposition to the amendment.